

Introduced by Representative ERIC M. MARTINEZ

EXPLANATORY NOTE

The Philippine Archipelago, which composes of more than 7,100 islands and 18,000 kilometers of shoreline, is considered a maritime nation. The Philippine coastal areas served as the lifeblood of different communities over the years. The Philippine economy can continue to benefit from these coastal areas if it will be managed and protected accordingly.

Under Republic Act (RA) No. 9993, also known as the "Philippine Coast Guard Law of 2009," the Philippine Coast Guard (PCG) has the primary task to enforce applicable laws within the Philippine waters, conducting maritime security operations, safeguarding life and property at sea, and protecting the marine environment and resources.

The PCG is an attached agency to the Department of Transportation (DOTr) and the only one humanitarian armed service in the Philippines. In case of declaration of war, the PCG shall also serve as an attached service of the Department of National Defense (DND). Currently, it maintains a presence throughout the archipelago with fifteen (15) coast guard districts, ninety-two (92) coast guard stations, and over one hundred ninety (190) coast guard detachments from Basco, Batanes to Bongao, Tawitawi.

Despite its inadequate capabilities and limited resources, the PCG continues to discharge their functions and commitment to perform their duties. The capability of our PCG to secure our vast coastline and waterways could be further enhanced if technologically improved materials are introduced and integrated into the coast guard organization.

In order to address PCG's concerns, there is a need for the State to modernize the same. The modernization program, through the creation of the Philippine Coast Guard Modernization Trust Fund under this act, shall allow the PCG to perform its different functional areas efficiently and effectively.

In view of the foregoing, immediate approval of this bill is earnestly sought.

ERIC M. MARTINEZ

Republic of the Philippines HOUSE OF REPRESENTATIVES Quezon City

NINETEENTH CONGRESS FIRST REGULAR SESSION

HOUSE BILL NO. 7079

Introduced by Representative ERIC M. MARTINEZ

AN ACT

MODERNIZING THE PHILIPPINE COAST GUARD, CREATING FOR THE PURPOSE THE PHILIPPINE COAST GUARD MODERNIZATION TRUST FUND AND APPROPRIATING FUNDS THEREFOR.

Be it enacted by the Senate and the House of Representatives of the Philippines in the Congress assembled:

SECTION 1. Title- This Act shall be known as the "*Philippine Coast Guard Modernization Act.*"

4 **SECTION 2.** Declaration of Policy- It is hereby declared the policy of the State 5 to develop the Philippine Costal Guard (PCG), and ensure the continued protection and 6 defense of our maritime border, economy, and environment. Toward this end, the 7 Modernization Program under this Act shall develop and enhance the capabilities of the 8 PCG to effectively perform under the following functional areas:

- 10 a. Maritime Safety;
- b. Maritime Search and Rescue;
- 12 c. Maritime Security;
 - d. Maritime Law Enforcement; and
 - e. Maritime Environment Protection

SECTION 3. Philippine Coast Guard Modernization Program- Within a period not exceeding fifteen (15) years after the effectivity of this Act, the PCG shall implement the Philippine Coast Guard Modernization Program, hereinafter referred to as the Program. The PCG shall continue to perform its powers and discharge its functions as provided in Section 3 of Republic Act No. (RA) 9993, also known as "*Philippine Coast Guard Law of 2009.*"

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Payments for the amortization of outstanding multi-year contract obligations
incurred under Section 7 of this Act may however extend beyond this period.

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SECTION 4. Objectives of the Modernization Program- The PCG Modernization Program shall be implemented in accordance with the following objectives:

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30	a.	To minimize, if not totally eliminate accidents at sea;
31	b.	To reduce the search efforts and hasten response time during search and
32		rescue operations;
33	C.	To contribute substantially to securing maritime zones or territorial waters
34		from terrorism, lawlessness, and other threats to national security and
35		territory;
36	d.	To effectively contribute to the enforcement of the Philippine criminal and
37		other special laws within the maritime zone or territorial waters; and
38	e.	To minimize, if not totally eliminate, pollution in the maritime zones or areas
39		and hasten response time to recover split pollutants.
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41	SE	CCTION 5. Components of the Modernization Program- The PCG
42		ation Program shall have the following components:
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44	a.	Organization Development. The restructuring and streamlining of the PCG
45		units and offices to avoid the overlapping of functions, simplify procedures
46		and improve response time.
47	b.	Human Resources. The professionalization of its human resource with
48		educated, motivated, and highly skilled personnel in their respective fields of
49		specialization.
50	c.	Doctrine of Development. The rationalization system, standards, and
51		procedures in the administration of the PCG include the generation,
52		evaluation, consolidation, and formalization of doctrines; the conduct of the
53		periodic review and validation of doctrines through field application, testing,
54		and exercises; and the dissemination of approved doctrines at all levels of
55		command.
56	d.	Infrastructure Development. The basic and support system required to ensure
57		that services are rendered efficiently includes the acquisition and upgrade of
58		basic and support facilities for administrative and operational services, and
59		the acquisition and upgrade of basic facilities such as aircraft command,
60		control, and communication platform which are range and endurance-capable
61		to continuously monitor edge of the exclusive economic zone (EEZ) with
62		night navigation capability, including remote-controlled drones.
63	e.	Equipment and Facilities Acquisition and Modernization. The acquisition
64		and upgrade of contemporary, modern, and state-of-the-art equipment and
65		system to enhance the capabilities of the PCG in the performance of its
66		mandate which includes the following:
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68		1. Upgrade the vessel to a mission-specific level with a high degree of
69		flexibility to perform other functional area operations. The vessel
70		must be well-maintained for full operational status at least three
71		hundred (300) days a year and must be interfaced with the latest
72		cutting-edge technology for ease of operation.
73		2. Remotely operated submersibles for deep-sea search, retrieval, and
74		monitoring operations.
75		3. Weapons that are marine-environment resistant and designed
76		primarily to disable hostile personnel and equipment.

77	4. K-9 units which are capable of detecting bombs, drugs, toxic		
78	substances, and search and rescue (SAR) operations, among others;		
79	5. Uninterruptible PCG internal communications seamlessly		
80	interoperable with other agencies as well as communications with		
81	commercial vessels operating within the Philippine maritime zones		
82	or territorial waters;		
83	6. Training equipment capable of simulating foreseeable emergencies		
84	or hostile situations;		
85	7. Aids to navigation that are consistent with International Association		
86	of Lighthouse Authorities standards;		
87	8. Accurate and real-time monitoring and detection systems; and		
88	9. Laboratories with technologically current equipment.		
89 90	SECTION 6. Submission of the Modernization Program- Within ninety (90)		
90 91	days from the effectivity of this Act, the PCG Commandant shall, in accordance with		
92	the Secretaries of The DOTr and Department of Budget and Management (DBM),		
93	submit the PCG Modernization Program through the Congressional Oversight		
94	Committee created under Section 14 hereof for its consideration and approval through		
95	a joint resolution of the House of Representatives and the Senate.		
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97	The Program shall indicate the following:		
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99	a. The size and shape of the PCG in terms of personnel, equipment, and		
100	facilities during the various phases of the Program.		
101	b. The modernization project under each phase including the major weapon and		
102	non-weapon equipment and technology acquisition, infrastructure		
103	construction or improvement to be made, and the particular objectives and		
104	components under Section 4 and 5 respectively, of this Act to which such		
105	intended acquisition, constructions or improvements belongs; and		
106	c. The priorities, schedules as well as the estimated average cost for each		
107	modernization component project or upgrading to be undertaken.		
108 109	In the event Congress approves the PCG Modernization Program, the joint		
109	resolution shall be the basis for subsequent executive and legislative actions to		
111	implement the program until its completion and full realization.		
112	implement the program than its completion and fun feanzation.		
113	SECTION 7. Multi-year Contracts- The Secretary of the DOTr may, pursuant		
114	to the program, projects, and appropriations approved by Congress and subject to the		
115	approval by the President, enter into multi-year contracts and other agreements or		
116	arrangements in accordance with the provisions of existing laws and regulations		
117	including those of the Commission on Audit and under such terms and conditions most		
118	favorable to the government.		
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120	The Congress shall, upon certification by the President, make the corresponding		
121	appropriation for the ensuing fiscal year in payment for multi-year contracts: Provided,		
122	that Congress shall appropriate only such funds as may be necessary to pay any unpaid		

amount when the appropriated funds mentioned in Section 13 of this Act are notsufficient or available to meet the payment, in full or in part.

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The Secretary of the DOTr, through the Congressional Oversight Committee, shall submit copies of these multi-year contracts and other agreements or arrangements to enable Congress to appropriate funds.

SECTION 8. Self-reliance Program- In implementing the Program, the PCG shall, as far as practicable, give preference to Filipino contractors and suppliers and secondly to foreign contractors or suppliers, willing and able to locate a substantial portion of, if not the entire, production process of the terms involve within the Philippines.

In order to generate local employment opportunities, and enhance technology transfer to the Philippines, the Secretary of the DOTr shall, as far as feasible, incorporate in each contract or agreement special foreign exchange reduction schemes such as countertrade, in country manufacture, co-production, or other innovative arrangements or combination thereof.

The PCG shall likewise ensure that in negotiating all applicable contracts or agreements, provisions are incorporated respecting the transfer to the PCG of the principal technology involved as well as the training of the PCG personnel to operate and maintain such equipment and technology.

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SECTION 9. Philippine Coast Guard Modernization Trust Fund- There is hereby created a trust fund, to be known as the Philippine Coast Guard Modernization Trust Fund to be administered by the Secretary of the DOTr in accordance with existing rules and regulations. The trust fund shall be used exclusively for the PCG Modernization Program excluding salaries and allowances. The trust fund shall be funded out of the following:

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a. Appropriation for the Philippine Coast Guard Modernization Program

- b. The proceeds from the sale, lease, or joint development of coast guard properties and lighthouse reservations, as may be authorized by the Congress, including such immovable and other facilities as may be found therein, not covered by the Bases Conversion Development Authority, as provided for in Republic Act No. (RA) 7227, otherwise known as the Bases Conversion and Development Act of 1992;
- c. Shares of the PCG from the proceeds of the sale of the coast guard properties
 provided for under the Bases Conversion and Development Act of 1992;
 - d. The proceeds from the disposal of excess or uneconomically repairable equipment and other movable properties in the PCG arsenal;
- e. Funds from budgetary surplus, if any, as may be authorized by Congress
 subject to the provisions of Section 13 of this Act;
- 167 f. Dues, fines, and penalties collected by the PCG in the exercise of its 168 functions; and
- 169 g. All interest income of the trust fund.

SECTION 10. Equipment Acquisition Per Function Area- In order to further 171 specialize PCG capabilities, equipment acquisition shall be initiated within the 172 respective functional areas as mentioned in Section 2 of this Act but integrated into the 173 Program to allow inter-operability and ensure a greater degree of reliability. 174

176 SECTION 11. Contract Negotiation- The procurement process shall be governed in accordance with Republic Act No. (RA) 9184, otherwise known as the "Government 177 Procurement Reform Act", and its revised implementing rules and regulations. The 178 procurement process shall be exercised by the PCG General Headquarters unless 179 delegated to the next lower-level management by the PCG Commandant. 180

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SECTION 12. Progress Report- The Secretary of the DOTr shall submit to the 182 President and Congress, through the Congressional Oversight Committee, an annual 183 report on the status of the Philippine Coast Guard Modernization Act Trust Fund, as 184 provided for in Section 9 of this Act, not later than the end of the first quarter of the 185 succeeding year. 186

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The Commandant of the PCG shall also submit to the President and Congress, 188 through the Congressional Oversight Committee and the Secretary of the DOTr, an 189 annual status report containing the process of the implementation of the modernization 190 program under this Act including the PCG modernization activities implemented prior 191 to the approval of this Act not later than the end of the first quarter of the succeeding 192 vear. 193

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195 SECTION 13. Appropriations- The annual appropriation for the PCG modernization program shall include the amounts necessary to support the funding 196 requirements for all modernization projects approved by Congress pursuant to this Act. 197 198

The funds to be appropriated by Congress shall be treated as a distinct and 199 separate budget item from the regular appropriation for the PCG and shall be 200 administered by the Secretary of the DOTr. The proposed program shall be based on a 201 ceiling of Fifty Billion Pesos (PhP50,000,000,000.00) for the first five (5) years. 202 Thereafter, this amount may be increased commensurate to the increase in the gross 203 national product (GNP). 204

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SECTION 14. Joint Congressional Oversight Committee- A joint Congressional 206 Oversight Committee is hereby created to monitor and oversee the implementation of 207 the provisions of this Act. The Joint Congressional Oversight Committee shall be 208 composed of six (6) Senators and six (6) Representatives to be appointed by the Senate 209 President and the Speaker of the House of Representatives, respectively. It shall be co-210 chaired by the Chairperson of the Committee on Transportation of both Houses. The 211 minority parties of both houses shall have at least two (2) representatives in the Joint 212 Congressional Oversight Committee. 213

214 SECTION 15. Sunset Review- Five (5) years after the effectivity of this Act, 215 the Joint Congressional Oversight Committee shall conduct a systematic evaluation of 216

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the accomplishments and impact of this Act as well as the performance and organizational structures of the PCG.

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 220 SECTION 16. Separability Clause- If any provision of this Act is declared
 221 unconstitutional or invalid, the remainder of this Act or any provisions not affected
 222 thereby shall remain in full force and effect.

SECTION 17. Repealing Clause- All laws, executive orders, rules, and regulations inconsistent with or contrary to this Act, are hereby repealed or amended accordingly.

SECTION 18. Effectivity- This Act shall take effect fifteen (15) days after its
 publication in the Official Gazette or a newspaper of general circulation.

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231 *Approved*,